

4310-VH-P

DEPARTMENT OF THE INTERIOR

Bureau of Safety and Environmental Enforcement

[Docket ID BSEE-2017-0002; OMB Control Number 1014-0022; 17XE1700DX

EEEE500000 EX1SF0000.DAQ000]

Information Collection Activities: Oil and Gas and Sulfur Operations in the OCS -

General; Proposed Collection; Comment Request

ACTION: 60-day notice.

SUMMARY: To comply with the Paperwork Reduction Act of 1995 (PRA), the Bureau of Safety and Environmental Enforcement (BSEE) is inviting comments on a collection of information that we will submit to the Office of Management and Budget (OMB) for review and approval. The information collection request (ICR) concerns a renewal to the paperwork requirements in the regulations under subpart A, *Oil and Gas and Sulfur Operations in the OCS - General*.

DATES: You must submit comments by [INSERT DATE 60 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER].

ADDRESSES: You may submit comments by either of the following methods listed below.

- Electronically go to http://www.regulations.gov. In the Search box, enter BSEE-2017-0002 then click search. Follow the instructions to submit public comments and view all related materials. We will post all comments.
- Email kye.mason@bsee.gov, fax (703) 787-1546, or mail or hand-carry comments to the Department of the Interior; Bureau of Safety and Environmental Enforcement; Regulations

and Standards Branch; ATTN: Nicole Mason; 45600 Woodland Road, Sterling, VA 20166.

Please reference ICR 1014-0022 in your comment and include your name and return address.

FOR FURTHER INFORMATION CONTACT: Nicole Mason, Regulations and Standards Branch, (703) 787-1607, to request additional information about this ICR.

SUPPLEMENTARY INFORMATION:

Title: 30 CFR part 250, subpart A, Oil and Gas and Sulfur Operations in the OCS - General.

Form(s): BSEE-0132, BSEE-0143, BSEE-1832.

OMB Control Number: 1014-0022.

Abstract: The Outer Continental Shelf (OCS) Lands Act at 43 U.S.C. 1334 authorizes the Secretary of the Interior to prescribe rules and regulations necessary for the administration of the leasing provisions of the Act related to mineral resources on the OCS. Such rules and regulations will apply to all operations conducted under a lease, right-of-way, or a right-of-use and easement. Operations on the OCS must preserve, protect, and develop oil and natural gas resources in a manner that is consistent with the need to make such resources available to meet the Nation's energy needs as rapidly as possible; to balance orderly energy resource development with protection of human, marine, and coastal environments; to ensure the public a fair and equitable return on the resources of the OCS; and to preserve and maintain free enterprise competition.

In addition to the general rulemaking authority of the OCS Lands Act at 43 U.S.C. 1334, section 301(a) of the Federal Oil and Gas Royalty Management Act (FOGRMA), 30 U.S.C. 1751(a), grants authority to the Secretary to prescribe such rules and regulations as are reasonably necessary to carry out FOGRMA's provisions. While the majority of FOGRMA is directed to royalty collection and enforcement, some provisions apply to offshore operations. For example, section 108 of FOGRMA, 30 U.S.C. 1718, grants the Secretary

broad authority to inspect lease sites for the purpose of determining whether there is compliance with the mineral leasing laws. Section 109(c)(2) and (d)(1), 30 U.S.C. 1719(c)(2) and (d)(1), impose substantial civil penalties for failure to permit lawful inspections and for knowing or willful preparation or submission of false, inaccurate, or misleading reports, records, or other information. Because the Secretary has delegated some of the authority under FOGRMA to BSEE, 30 U.S.C. 1751 is included as additional authority for these requirements.

The Independent Offices Appropriations Act (31 U.S.C. 9701), the Omnibus Appropriations Bill (Pub. L. 104-133, 110 Stat. 1321, April 26, 1996), and OMB Circular A-25, authorize Federal agencies to recover the full cost of services that confer special benefits. Under the Department of the Interior's implementing policy, BSEE is required to charge fees for services that provide special benefits or privileges to an identifiable non-Federal recipient above and beyond those which accrue to the public at large. A request for approval required in 30 CFR 250.171 is subject to cost recovery, and BSEE regulations specify service fees for these requests in 30 CFR 250.125.

Regulations implementing these responsibilities are among those delegated to BSEE. The regulations at 30 CFR part 250, subpart A, concern the general regulatory requirements of oil, gas, and sulfur operations in the OCS (including the associated forms), and are the subject of this collection. This request also covers any related Notices to Lessees and Operators (NTLs) that BSEE issues to clarify, supplement, or provide additional guidance on some aspects of our regulations.

The BSEE uses the information collected under the subpart A regulations to ensure that operations on the OCS are carried out in a safe and pollution-free manner, do not interfere

with the rights of other users on the OCS, and balance the protection and development of OCS resources. Specifically, we use the information collected to:

- Review records of formal crane operator and rigger training, crane operator qualifications, crane inspections, testing, and maintenance to ensure that lessees/operators perform operations in a safe and workmanlike manner and that equipment is maintained in a safe condition. The BSEE also uses the information to make certain that all new and existing cranes installed on OCS fixed platforms must be equipped with anti-two block safety devices, and to assure that uniform methods are employed by lessees for load testing of cranes.
- Review welding plans, procedures, and records to ensure that welding is conducted in a safe and workmanlike manner by trained and experienced personnel.
- Provide lessees/operators greater flexibility to comply with regulatory requirements
 through approval of alternative equipment or procedures and departures to regulations if they
 demonstrate equal or better compliance with the appropriate performance standards.
- Ensure that injection of gas promotes conservation of natural resources and prevents waste.
- Record the agent and local agent empowered to receive notices and comply with regulatory orders issued.
- Provide for orderly development of leases through the use of information to determine the appropriateness of lessee/operator requests for suspension of operations, including production.
- Improve safety and environmental protection on the OCS through collection and analysis of accident reports to ascertain the cause of the accidents and to determine ways to prevent recurrences.

- Ascertain when the lease ceases production or when the last well ceases production in order to determine the 180th day after the date of completion of the last production. The BSEE will use this information to efficiently maintain the lessee/operator lease status.
- Allow lessees/operators who exhibit unacceptable performance an incremental approach to improving their overall performance prior to a final decision to disqualify a lessee/operator or to pursue debarment proceedings through the execution of a performance improvement plan (PIP). The subpart A regulations do not address the actual process that we will follow in pursuing the disqualification of operators under §§ 250.135 and 250.136; however, our internal enforcement procedures include allowing such operators to demonstrate a commitment to acceptable performance by the submission of a PIP.

The forms associated with this information collection request are as follows:

The BSEE Environmental Compliance Division has decided to discontinue use of BSEE Form-0011, *Internet Based Safety and Environmental Enforcement Reporting System (Isee)*, due to an evolving program and changes in management. The information submitted under § 250.193 instructs the public on what information and where to submit possible violations making the form obsolete.

Form BSEE-1832, *Incident(s)* of *Noncompliance* (*INCs*), is used to determine that respondents have corrected all incident(s) of noncompliance identified during inspections. Everything on the INC form is filled out by a BSEE inspector/representative. The only thing industry does with this form is sign the document upon receipt and respond to BSEE when each INC has been corrected, no later than 14 days from the date of issuance.

Form BSEE-0132, *Hurricane and Tropical Storm Evacuation and Production*Curtailment Statistics, is used in the Gulf of Mexico OCS Region (GOMR) to obtain general information such as company name, contact, date, time, telephone number; as well as number

of platforms and drilling rigs evacuated and not evacuated, and production shut-in statistics for oil (BOPD) and gas (MMSCFD).

Form BSEE-0143, *Facility/Equipment Damage Report*, is used to assess initial damage and then be aware of changes until the damaged structure or equipment is returned to service; as well as production rate at time of shut-in (BPD and/or MMCFPD), cumulative production shut-in (BPD and/or MMCFPD), and estimated time to return to service (in days).

Most responses are mandatory, while others are required to obtain or retain benefits, or are voluntary. No questions of a sensitive nature are asked. The BSEE protects information considered proprietary under the Freedom of Information Act (5 U.S.C. 552) and DOI's implementing regulations (43 CFR part 2), and under regulations at 30 CFR 250.197, *Data and information to be made available to the public or for limited inspection*, and 30 CFR part 252, *OCS Oil and Gas Information Program*.

Frequency: On occasion, daily, weekly, monthly, and varies by section.

Description of Respondents: Potential respondents comprise Federal OCS oil, gas, and sulfur lessees/operators and holders of pipeline rights-of-way.

Estimated Reporting and Recordkeeping Hour Burden: The estimated annual hour burden for this information collection is a total of 84,391 hours and \$1,371,458 non-hour costs. The following chart details the individual components and estimated hour burdens. In calculating the burdens, we assumed that respondents perform certain requirements in the normal course of their activities. We consider these to be usual and customary and took that into account in estimating the burden.

BURDEN BREAKDOWN

Citation 30 CFR part 250, subpart A;	Reporting or Recordkeeping Requirement*	Hour Burde n	Average No. of Annual Responses	Annual Burden Hours (rounded	
Related Forms /NTLs		Non	Non-Hour Cost B		
	Authority and Definition o				
104; Form BSEE- 1832	Appeal orders or decisions; appeal INCs.	Exempt under 5 CFR 1320.4(a)(2), (c).		0	
1002	Performance Standar				
109(a); 110	Submit welding, burning, and hot tapping plans.	4	51 plans	204	
118; 121; 124	Apply for injection of gas; use BSEE-approved formula to determine original gas from injected.	10	6 applicatio ns	60	
			57	264	
		Subtotal	Responses	Hours	
	Cost Recovery Fees	S			
125; 126	Cost Recovery Fees, confirmation receipt, etc.; verbal approvals pertaining to fees.	Cost Recovery Fees and related items are covered individually		0	
		throughout subpart A.			
	Forms	11.			
130-133 (Form BSEE- 1832)	Submit "green" response copy of Form BSEE-1832, INC(s), indicating date violations corrected; or submit same info via electronic reporting.	3	2,764 forms	8,292	
186(a)(3); NTL	Apply to receive administrative entitlements to eWell (electronic/digital form submittals).	Not considered information collection under 5 CFR 1320.3(h)(1).		0	
192 (Form BSEE- 0132)	Daily report of evacuation statistics for natural occurrence/hurricane (GOMR Form BSEE-0132 (form takes 1 hour)) when circumstances warrant; inform BSEE when you resume production.	3	884 reports or forms	2,652	
192(b) (Form BSEE- 0143)	Use Form BSEE-0143 to submit an initial damage report to the Regional Supervisor.	3	4 forms	12	

102(1)	II. E DCEE 01424 1 1	1	1 4 C	4
192(b)	Use Form BSEE-0143 to submit	1	4 forms	4
(Form	subsequent damage reports on a			
BSEE-	monthly basis until damaged structure			
0143)	or equipment is returned to service;			
	immediately when information			
	changes; date item returned to service			
	must be in final report.			
193	Report apparent violations or non-	1.5	6 reports	9
	compliance.			
			3,662	10,969
		Subtotal	Responses	Hours
	Inspection of Operati			
130-133	Request reconsideration from issuance	7	222	1,554
	of an INC.		requests	
	Request waiver of 14-day response	1	296	296
	time.		waivers	
	Notify BSEE before returning to	1	2,026	2,026
	operations if shut-in.		notices	
133, NTL	Request reimbursement within 90 days	1.5	2 requests	3
	of inspection for food, quarters, and			
	transportation, provided to BSEE			
	representatives. Submit supporting			
	verifications of the meals, such as a			
	meal log w/inspectors signature.			
			2,546	3,879
		Subtotal	Responses	Hours
	Disqualification			
135 BSEE	Submit PIP under BSEE implementing	40	4 plans	160
internal	procedures for enforcement actions.			
process				
			4	160
		Subtotal	Responses	Hours
	Special Types of Appr	oval		
140	Request various oral approvals not	2	346	692
	specifically covered elsewhere in		requests	
	regulatory requirements.			
140(c)	Submit letter when stopping approved	Burden	covered	0
	flaring with required information.	under 30) CFR part	
		250, sub	part K	
		(1014-0	019).	
141; 198	Request approval to use new or	22	1,430	31,460
	alternative procedures, along with		requests	•
	supporting documentation if		_	
	bapporting documentation in			
	applicable, including BAST not			

Cost Burden Primary Lease Requirements, Lease Term Extensions, and Lease Cancellations				urden
		Subtotal	\$1,371,458	
		Subtotal	982 Responses	7,565 Hours
	development/production plan, or development operations coordination document.	CFR part 550, subpart B (1010- 0151).		8 545
177(b), (c), (d)	Various references to submitting new, revised, or modified exploration plan,		Burden covered ander BOEM's 30	
177(a)	results; request payment by another party. No instances requiring this study in several yearscould be necessary if a situation occurred such as severe damage to a platform or structure caused by a hurricane or a vessel collision.		report	
172(b);	Submit progress reports on a suspension of operation or production as condition of approval. Conduct site-specific study; submit	3	335 reports	1,005
175; 177; 180(b), (d)	leading to commencement; supporting information; include pay.gov confirmation receipt.		3 fee x 646 = \$1,371,458	
168; 171; 172; 174;	Request suspension of operation or production; submit schedule of work	10	646 requests	6,460
		Subtotal	883 Responses	2,960 Hours
150, 154(b)	ivanic and identity wens with signs.		wells	
154(a) 150;	etc., with signs. Name and identify wells with signs.	2	nt signs 286 new	572
150; 151; 152;	Name and identify facilities, artificial islands, MODUs, helo landing facilities	4	597 new / replaceme	2,388
Nami	ng and Identifying Facilities and Wells (Subtotal Does Not	Responses Include MOD	Hours (Us)
	Greener	~	2,190	33,579
145	Submit designation of agent and local agent for Regional Supervisor' and/or Regional Director's approval.	1	9 submittals	9
	operating requirements not specifically covered elsewhere in regulatory requirements, along with supporting documentation if applicable.		requests	
142; 198	Request approval of departure from	3.5	405	1,418

180(a), (h), (i),	Notify and submit report on various lease-holding operations and lease production activities.	1	63 reports or notices	63
180(e), (j)	Request more than 180 days to resume operations; notify BSEE if operations do not begin within 180 days.	3 0.5	3 requests/ notificatio ns	9
180(f), (g), (h), (i)	Submit various operation and production data to demonstrate	3	384 submissio	1,152
	production in paying quantities to maintain lease beyond primary term; notify BSEE when you begin conducting operations beyond its primary term.	0.5	ns / notificatio ns	192
		Subtotal	450 Responses	1,418 Hours
	Information and Reporting Ro			110015
186; NTL	Submit information and reports, as BSEE requires.	12	202 Submittals	2,424
187; 188(a-b); 189; 190; 192; NTL	Report to the District Manager immediately via oral communication and written follow-up within 15-calendar days, incidents pertaining to: fatalities; injuries; LoWC; fires; explosions; all collisions resulting in property or equipment damage >\$25K; structural damage to an OCS facility; cranes; incidents that damage or disable safety systems or equipment (including firefighting systems);	1.5 Oral 4 Writte n	505 Oral reports 671 Written reports	2,684
	include hurricane reports such as platform/rig evacuation, rig damage, P/L damage, and platform damage; operations personnel to muster for evacuation not related to weather or drills; any additional information required. If requested, submit copy marked as public information.			
187(d)	Report all spills of oil or other liquid pollutants.	Burden covered under 30 CFR part 254 (1014-0007).		0
188(a)(5)	Report to District Manager hydrogen sulfide (H2S) gas releases immediately by oral communication.	Burden	covered CFR part part D	0

191	Submit written statement/Request compensation mileage and services for testimony re: accident investigation.	Exempt under 5 CFR 1320.4(a)(2), (c).		0
194(c)	Report archaeological discoveries.	3	7 reports	21
195	Notify District Manager within 5	1	2,040	2,040
	workdays of putting well in production		notificatio	
	status (usually oral). Follow-up with		ns	
	either fax/email within same 5 day			
	period (burden includes oral and			
	written).			
196	Request reimbursement of reproduction	1	1 request	1
	and processing costs of G&G			
	data/information requested by the			
	Regional Director.			
197(c)	Submit confidentiality agreement.	1	1	1
			submittal	= 000
		G 14 4 1	3,427	7,929
		Subtotal	Responses	Hours
100(-)	Recordkeeping	1 4	2.011	0.044
108(e)	Retain records of design and	4	2,011	8,044
	construction for life of crane, including		record-	
	installation records for any anti-two block safety devices; all inspection,		keepers	
	testing, and maintenance for at least 4			
	years; crane operator and all rigger			
	personnel qualifications for at least 4			
	years; all records must be kept at the			
	OCS fixed platform.			
109(b);	Retain welding plan and drawings of	3	948	2,844
113(c)	safe-welding areas at site; designated	-	operations	.,
()	person advises in writing that it is safe			
	to weld.			
132(b)(3)	During inspections, make records	4	1,195	4,780
	available as requested by inspectors.		requests	
			4,154	15,668
		Subtotal	Responses	Hours
			18,355	84,391
TOTAL BURDEN			Responses	Hours
			\$1,371,458 N	
			Cost Bu	rden

^{*} In the future, BSEE will be allowing the option of electronic reporting for certain requirements.

Estimated Reporting and Recordkeeping Non-Hour Cost Burden: We have identified one non-hour cost burden. Requests for a Suspension of Operations or a Suspension of

Production (§ 250.171) requires a cost recovery fee of \$2,123. We have not identified any other non-hour cost burdens associated with this collection of information.

Public Disclosure Statement: The PRA (44 U.S.C. 3501, *et seq.*,) provides that an agency may not conduct or sponsor a collection of information unless it displays a currently valid OMB control number. Until OMB approves a collection of information, you are not obligated to respond.

Comments: Before submitting an ICR to OMB, PRA section 3506(c)(2)(A) requires each agency "... to provide notice ... and otherwise consult with members of the public and affected agencies concerning each proposed collection of information ...". Agencies must specifically solicit comments to: (a) Evaluate whether the collection is necessary or useful; (b) evaluate the accuracy of the burden of the proposed collection of information; (c) enhance the quality, usefulness, and clarity of the information to be collected; and (d) minimize the burden on the respondents, including the use of technology.

Agencies must also estimate the non-hour paperwork cost burdens to respondents or recordkeepers resulting from the collection of information. Therefore, if you have other non-hour burden costs to generate, maintain, and disclose this information, you should comment and provide your total capital and startup cost components or annual operation, maintenance, and purchase of service components. For further information on this burden, refer to 5 CFR 1320.3(b)(1) and (2), or contact the Bureau representative listed previously in this notice.

We will summarize written responses to this notice and address them in our submission for OMB approval. As a result of your comments, we will make any necessary adjustments to the burden in our submission to OMB.

Public Availability of Comments: Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that

your entire comment-including your personal identifying information-may be made publicly

available at any time. While you can ask us in your comment to withhold your personal

identifying information from public review, we cannot guarantee that we will be able to do

so.

BSEE Information Collection Clearance Officer: Nicole Mason, (703) 787-1607.

Dated: February 7, 2017.

Eric Miller,

Acting Deputy Chief,

Office of Offshore Regulatory Programs.

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